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104TH CONGRESS }
1st Session

HOUSE OF REPRESENTATIVES

{ REPORT
104-142

R E P O R T

ON THE

SUBDIVISION OF BUDGET TOTALS
FOR FISCAL YEAR 1996

together with

DISSENTING VIEWS

SUBMITTED BY MR. LIVINGSTON, CHAIRMAN,
COMMITTEE ON APPROPRIATIONS



JUNE 15, 1995.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed

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WASHINGTON : 1995

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LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
COMMITTEE ON APPROPRIATIONS,
Washington, DC, June 15, 1995.

Hon. NEWT GINGRICH,
Speaker of the House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's report on the subdivision of budget authority and outlays, consistent with the "Allocation of Spending Responsibility to House Committees Pursuant to Section 302(a)/602(a) of the Congressional Budget Act" beginning on page 144 of House Report 104-120 to accompany H. Con. Res. 67, setting forth the Congressional Budget for the United States Government for the fiscal years 1996, 1997, 1998, 1999, 2000, 2001, and 2002 as adopted by the House on May 18, 1995.

The Committee on Appropriations has been allocated \$491.213 billion in discretionary budget authority and \$537.201 billion in outlays. The Committee, in distributing this among the 13 regular appropriations bills, has remained within the allocation.

The subdivision was ordered reported by the Committee on June 13, 1995.

Sincerely,

BOB LIVINGSTON, *Chairman.*

Union Calendar No. 65

104TH CONGRESS <i>1st Session</i>	}	HOUSE OF REPRESENTATIVES	{	REPORT 104-142
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REPORT ON THE SUBDIVISION OF BUDGET TOTALS FOR FISCAL YEAR 1996

JUNE 15, 1995.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. LIVINGSTON, from the Committee on Appropriations,
submitted the following

REPORT

REPORT ON THE SUBDIVISION OF BUDGET TOTALS

The Committee on Appropriations submits the following report
on the subdivision of budget totals for fiscal year 1996.

The Committee on Appropriations has been allocated \$491.213
billion in discretionary budget authority and \$537.201 billion in
outlays. The Committee, in distributing this among the 13 regular
appropriations bills, has remained within the allocation.

SUBDIVISIONS TO SUBCOMMITTEES, FISCAL YEAR 1996 BUDGET AUTHORITY AND OUTLAYS
 [in millions of dollars]

Subcommittee	General Purpose Subdivision		Violent Crime Reduction Trust Fund Subdivision	
	Budget authority	Outlays	Budget authority	Outlays
Agriculture, Rural Development, Food and Drug Administration:				
Discretionary.....	13,280	13,521	.....	.....
Mandatory.....	46,501	36,434	.....	.....
Total Agriculture, Rural Development, Food and Drug Administration.....	59,781	49,955	.....	.....
Commerce-Justice-State-Judiciary:				
Discretionary.....	23,100	24,276	3,622	2,040
Mandatory.....	536	529	.....	.....
Total Commerce-Justice-State-Judiciary.....	23,636	24,805	3,622	2,040
District of Columbia:				
Discretionary.....	712	712	.....	.....
Mandatory.....	.....	.....	.....	.....
Total District of Columbia.....	712	712	.....	.....
Energy and Water Development:				
Discretionary.....	18,850	19,736	.....	.....
Mandatory.....	.....	.....	.....	.....
Total Energy and Water Development.....	18,850	19,736	.....	.....
Foreign Operations:				
Discretionary.....	12,200	13,900	.....	.....
Mandatory.....	44	44	.....	.....
Total Foreign Operations.....	12,244	13,944	.....	.....
Interior:				
Discretionary.....	12,700	13,191	.....	.....
Mandatory.....	65	55	.....	.....
Total Interior.....	12,765	13,246	.....	.....
Labor, Health and Human Services, and Education:				
Discretionary.....	60,100	67,367	1	25
Mandatory.....	201,889	202,792	.....	.....
Total Labor, Health and Human Services, and Education.....	261,989	270,159	1	25
Legislative:				
Discretionary:				
All except Senate.....	1,754	1,795	.....	.....
Senate items.....	508	483	.....	.....
Discretionary total.....	2,262	2,279	.....	.....
Mandatory.....	92	92	.....	.....
Total Legislative.....	2,354	2,371	.....	.....
Military Construction:				
Discretionary.....	11,198	9,613	.....	.....
Mandatory.....	.....	.....	.....	.....
Total Military Construction.....	11,198	9,613	.....	.....

SUBDIVISIONS TO SUBCOMMITTEES, FISCAL YEAR 1986 BUDGET AUTHORITY AND OUTLAYS
Continued
(In millions of dollars)

Subcommittee	General Purpose Subdivision		Violent Crime Reduction Trust Fund Subdivision	
	Budget authority	Outlays	Budget authority	Outlays
National Security:				
Discretionary.....	243,469	243,731	.....	.....
Mandatory.....	214	214	.....	.....
Total National Security.....	243,713	243,945	.....	.....
Transportation:				
Discretionary.....	12,500	36,963	.....	.....
Mandatory.....	884	591	.....	.....
Total Transportation.....	13,084	37,544	.....	.....
Treasury-Postal Service:				
Discretionary.....	11,382	11,783	64	55
Mandatory.....	11,648	11,648	.....	.....
Total Treasury-Postal.....	23,010	23,429	64	55
VA-HUD-Independent Agencies:				
Discretionary.....	81,700	73,895	.....	.....
Mandatory.....	19,149	17,899	.....	.....
Total VA-HUD-Independent Agencies.....	80,949	91,294	.....	.....
Emergency Disaster Assistance Fund:				
Discretionary.....	1,500	1,500	.....	.....
Mandatory.....	.....	.....	.....	.....
Total Emergency Disaster Assistance Fund.....	1,500	1,500	.....	.....
Unallocated:				
Personal Responsibility Act Adjustment:				
Discretionary.....	2,383	2,912	.....	.....
Total Personal Responsibility Act Adjustment.....	2,383	2,912	.....	.....
Grand total:				
Discretionary.....	487,326	535,061	3,887	2,120
Mandatory.....	280,722	270,086	.....	.....
Total.....	768,048	805,167	3,887	2,120

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(l)(2)(b) of rule XI of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

Rollcall

Date: June 13, 1995.

Measure: Fiscal year 1996 Sec. 602(B) subdivision.

Motion by: Mr. Obey.

Description of motion: Amendment in the nature of a substitute to the Sec. 602(B) subdivision.

Results: Rejected, 19 to 29.

MEMBERS VOTING YEA

Mr. Bevell
Mr. Coleman
Mr. Dixon
Mr. Durbin
Mr. Fazio
Mr. Foglietta
Mr. Hefner
Mr. Hoyer
Ms. Kaptur
Mrs. Lowey
Mr. Mollohan
Mr. Obey
Ms. Pelosi
Mr. Sabo
Mr. Skaggs
Mr. Stokes
Mr. Thornton
Mr. Torres
Mr. Visclosky

MEMBERS VOTING NAY

Mr. Bonilla
Mr. Bunn
Mr. Callahan
Mr. Dickey
Mr. Forbes
Mr. Frelinghuysen
Mr. Hobson
Mr. Istook
Mr. Kingston
Mr. Knollenberg
Mr. Lewis
Mr. Lightfoot
Mr. Livingston
Mr. McDade
Mr. Miller
Mr. Myers
Mr. Nethercutt
Mr. Neumann
Mr. Packard
Mr. Porter
Mr. Regula
Mr. Riggs
Mr. Rogers
Mr. Skeen
Mrs. Vucanovich
Mr. Walsh
Mr. Wicker
Mr. Wolf
Mr. Young

DISSENTING VIEWS OF HON. DAVE OBEY

Failure of the House and Senate Budget Committees to produce an agreement on a Congressional budget in a timely manner has left this committee in the unfortunate position of tying subcommittee spending allocations to the level in the House passed Budget resolution rather than the actual Congressional Budget as required in law.

The House-passed budget relies on particularly deep reductions in the area of discretionary spending as a means of simultaneously providing large tax cuts aimed at well-to-do taxpayers and reducing budget deficits. Needless to say, the task faced by the committee in apportioning the declining resources allotted discretionary programs under the provisions of House Budget Resolution is a difficult one.

Unfortunately, the allocation arrived at by the majority is not one which Democratic members of the Committee can support. It focuses the pain on a relatively small portion of the discretionary budget while providing large increases in the area of defense (which now accounts for more than half of all discretionary spending.) The committee allocation for Defense is not only out of line with the amounts supported by committee Democrats but is also at variance with the amounts supported by Senate Republicans. The Livingston allocations provide the three appropriation subcommittees with the bulk of spending authority for the Defense Function (Function 050 of the budget) with more than \$7 billion in spending above the levels assumed in the Senate-passed budget resolution. This also places the House allocation for Defense programs \$7 billion above the Fiscal 1996 budget request from the Pentagon.

The consequence of this dramatic shift of resources toward the military portion of the discretionary budget is to require even deeper cuts in the domestic portion. The allocation that was adopted places the committee on a course which will result in a major reduction in student assistance for higher education, biomedical research against dread disease, direct financial support of local schools, medical care for veterans, job training, support of a wide range of scientific activities, programs for environmental cleanup, improvement of our highways and transportation system and enforcement of our laws and support for local police.

For that reason, the Democratic members of the Committee supported an alternative allocation of funds within the constraints of the House-passed Budget Resolution. That alternative did not spend one dime more than the one which was adopted by the Republican majority. It simply established a different set of priorities within the spending framework which House Republicans have adopted.

The Democratic proposal might be called "Domenici Plus One." That is because it provides for all of the defense spending proposed

by the Republican Senate and increases defense by one billion beyond the Senate level.

In addition, the proposal takes \$1.5 billion that the chairman has proposed be put aside for future federal disaster assistance payments and redistributes those funds to reduce the proposed levels of domestic reductions. This is not done because we believe that future disasters should be financed out of federal deficit spending but because we believe that it is time that the states take the step to insure themselves against these recurring emergencies in accordance with legislation which has already been introduced and which a number of members of this committee are already sponsors.

We would redistribute the savings from these two sources to seven subcommittees to fund programs critical to health, safety and future economic prosperity. These would include:

\$900 million for Commerce-Justice for maintaining our commitment for stronger federal support of law enforcement.

\$200 million in outlays for transportation which would permit the obligation of an additional billion in federal highway contract authority and support of additional efforts to improve aviation safety.

More than \$2.2 billion for VA-HUD to protect Veterans medical services, fund needed priorities in space and science and reduce the hit on low income elderly housing programs.

\$300 million for Agriculture which will protect the safety of our food and medicines and prevent deeper cuts in nutrition for pregnant mothers.

\$100 million for Treasury, Post Office which would tighten our efforts to block entry of illegal aliens.

\$500 million for the Interior Subcommittee to deal with a myriad of problems they face including adequate funding for our National Park System.

A little less than \$3 billion to lessen the extraordinary hit which the Chairman's mark takes on the Labor-H subcommittee. This would reduce the damage that will otherwise be done to student assistance programs, biomedical research, grants to local school districts, fuel assistance and summer goals.

This allocation leaves us far below the levels requested by the President for most domestic programs and far below the levels which we will fund most domestic programs in the current year even after adoption of the rescission package. It is very modest and does not control all of the damage. But it does control a good deal of damage while still a generous allocation to Defense. It is the very least this committee should do. In fact, it should do much more.

OBEY PROPOSED 602(b) ALLOCATION

[Compared to Fiscal 1995, Revised 1995, President's Request, Livingston]

Subcommittee	1995 Base	1995 Revised ¹	President's budget ² 1996	Livingston 602(b)	ObeY proposed change	ObeY proposed allocation
Budget authority:						
Agriculture	\$13,396	\$13,314	\$14,717	\$13,260	\$300	\$13,560
Comm.-Jus.-State	26,346	25,897	30,047	26,922	900	27,822
DC	712	712	712	712	0	712
Energy & Water	20,493	20,059	20,726	18,850	0	18,850

OBEY PROPOSED 602(b) ALLOCATION—Continued

[Compared to Fiscal 1995, Revised 1995, President's Request, Livingston]

Subcommittee	1995 Base	1995 Re- vised ¹	President's budget ² 1996	Livingston 602(b)	ObeY pro- posed change	ObeY pro- posed allo- cation
Interior	13,517	13,234	14,472	12,700	500	13,200
Labor/HHS/Ed	70,016	66,844	73,513	60,101	2,910	63,011
Legislative	2,367	2,351	2,618	2,262	0	2,262
Transportation	13,694	10,997	10,685	12,500	80	12,580
Treasury, Postal	11,614	11,025	13,117	11,426	100	11,526
VA/HUD/ind	70,417	61,557	71,683	61,700	2,230	63,930
Domestic Subs	242,572	225,990	252,290	220,433	7,020	227,453
Mil Con	8,836	8,735	10,698	11,198	0	11,198
National Security	243,430	241,405	236,180	243,499	-5,520	237,979
Defense Subs	252,266	250,140	246,878	254,697	-5,520	249,177
Foreign Ops	13,634	13,609	14,813	12,200	0	12,200
Disaster Reserve				1,500	-1,500	0
Welfare Reserve				2,383	0	2,383
Grand total	508,472	489,739	513,981	491,213	0	491,213
Outlays:						
Agriculture	13,831	13,800	14,522	13,521	240	13,761
Comm.-Jus.-State	26,448	26,336	28,245	26,316	600	26,916
DC	712	712	712	712	0	712
Energy & Water ³	20,592	20,421	20,586	19,738	-175	19,563
Interior	14,032	13,913	14,306	13,191	250	13,441
Labor/HHS/Ed	72,043	70,228	74,085	67,392	1,250	68,642
Legislative	2,361	2,357	2,543	2,279	0	2,279
Transportation	37,550	37,425	37,779	36,963	200	37,163
Treasury, Postal	12,125	12,037	12,806	11,838	60	11,898
VA/HUD/ind	77,370	76,363	79,902	73,595	900	74,495
Domestic Subs	277,064	273,592	285,486	265,545	3,325	268,870
Mil Con	9,119	9,095	9,585	9,613	0	9,613
National Security	243,901	243,424	241,308	243,731	-1,825	241,906
Defense Subs	253,020	252,519	250,893	253,344	-1,825	251,519
Foreign Ops	14,132	14,040	14,417	13,900	0	13,900
Disaster Reserve	0	0	0	1,500	-1,500	0
Welfare Reserve	0	0	0	2,912	0	2,912
Grand total	267,152	540,151	550,796	537,201	0	537,201

¹ Assumes enactment of Rescissions.² Excludes contract authority for Transportation.³ Reflects subcommittee action.

DAVE OBEY.

